

Message Text

CONFIDENTIAL

PAGE 01 USUN N 02815 082356Z

73

ACTION IO-14

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-15 EA-11

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FM USMISSION USUN NY

TO SECSTATE WASHDC 8999

C O N F I D E N T I A L USUN 2815

E.O. 11652: GDS

TAGS: PFOR, NON-ALIGNED CONFERENCE, CB

SUBJ: STATEMENT BY NON-ALIGNED ON CAMBODIA

REFS: (A) USUN 2783; (B) USUN 2784; (C) STATE 151600

(D) STATE 149073; (E) STATE 154606

1. OUR EXPERIENCE WITH STATEMENTS BY UN NON-ALIGNED GROUP SUCH AS THAT TRANSMITTED USUN 2784 IS THAT, WITH POSSIBLE EXCEPTION OF INITIATORS, THEY ARE NOT SUBJECT OF CONSULTATION BETWEEN CAPITALS AND MISSIONS. MODERATES TEND TO BE SWEEPED ALONG IN INTERESTS OF SOLIDARITY AND TO AVOID CASTIGATION BY MILITANTS. FURTHERMORE, IN NON-ALIGNED AS IN AFRICAN GROUP PERMREPS OFTEN ACT MORE RADICALLY THAN THEIR GOVERNMENTS. (FOR EXAMPLE EARLIER NON-ALIGNED STATEMENT ON VIETNAM BOMBING SEE USUN 073 OF JAN. 10 AND PREVIOUS.)

2. IN FACT IT IS HIGHLY UNLIKELY THAT ALL SO-CALLED NON-ALIGNED ATTEND MEETINGS OF GROUP OR, IF THEY DO, THAT THEY ARE REPRESENTED BY RANKING MEMBERS OF MISSION. IN THIS CASE IT HAS BEEN CLAIMED THAT COPY OF STATEMENT CIRCULATED TO ALL NON-ALIGNED. HOWEVER, EVEN IF THIS TRUE NON-ALIGNED PROCEDURES EQUATE LACK OF OBJECTION AS ACCEPTANCE OR CONCURRENCE. AS POINTED OUT USUN 2699 THIS ALSO OCCURS AT NON-ALIGNED CONFERENCES
CONFIDENTIAL

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PAGE 02 USUN N 02815 082356Z

AS WELL.

3. USUN RECOGNIZES THAT NON-ALIGNED GROUP HAS CATCH-ALL MEMBERSHIP NOT ALL OF WHICH VERY COMFORTABLE WITH SOME FAR-OUT POSITIONS OF MORE AGGRESSIVE SCENE-SETTERS. IT ALSO TRUE THAT MORE MODERATE AND RESPONSIBLE GOVERNMENTS FIND IT DIFFICULT TO DEAL WITH INITIATIVES WELL ORGANIZED BY MORE ACTIVE GOVERNMENTS.

4. NEVERTHELESS MEMBERSHIP OF GROUP, WHETHER ACTIVE OR PASSIVE, IS, WITH SOME EXCEPTIONS, FAIRLY CLEAR. WE SUGGEST THAT SOME GOVERNMENTS WHICH USUALLY VALUE THEIR RELATIONSHIP WITH US SHOULD BE MADE AWARE OF ACTIONS THEIR REPRESENTATIVES. EVEN IF THEIR REPRESENTATIVES HAVE NOT EXPRESSED THEMSELVES OR HAVE ACQUIESCED BY REMAINING SILENT THE NON-ALIGNED STATEMENT MAKES NO DISTINCTION AND IMPLIES, EVEN IF IT DOES NOT STATE, THAT REPS OF ALL NON-ALIGNED CONCURRED. NO REP OF A NON-ALIGNED COUNTRY HAS, TO OUR KNOWLEDGE, DISASSOCIATED HIMSELF FROM STATEMENT. U.S. APPROACH COMING A MONTH BEFORE THE NON-ALIGNED CONFERENCE IN ALGIERS GIVES US HANDY PEG TO SAY TO FRIENDLY GOVERNMENTS THAT WE TAKE DIM VIEW OF THEIR IMPLICIT OR EXPLICIT CONCURRENCE WITH STATEMENT CLEARLY HOSTILE TO US WHICH IGNORES FACT THAT BASIC CAUSE OF PROBLEM ORIGINATED WITH NVN INTERVENTIONS, AND WITHOUT TAKING INTO ACCOUNT OTHER GOVERNMENT MOST DIRECTLY CONCERNED, CAMBODIA.

5. ALTHOUGH WE WOULD EXPECT MOST TO REPLY DEFENSIVELY OF THE NEED TO PRESERVE THIRD WORLD OR NON-ALIGNED SOLIDARITY, SUCH DEMARCHES WOULD SERVE TWO DISTINCT PURPOSES. CAPITALS WOULD BE MADE AWARE OF STATEMENT AND COULD REQUIRE MISSIONS HERE EXPLAIN THEMSELVES FORCING REPRESENTATIVES PERHAPS TO THINK TWICE IN FUTURE BEFORE ACQUIESCING IN SUCH QUESTIONABLE INITIATIVES. SECONDLY THEY MIGHT BE MORE WILLING TO OPPOSE OR MODERATE UNWELCOME INITIATIVES AT NON-ALIGNED CONFERENCE ITSELF.

6. DEPT. MAY ALSO WISH TO CONSIDER SPECIFIC APPROACH TO ZAMBIA WHOSE PERMREP IS CURRENTLY CHAIRMAN UN NON-ALIGNED GROUP AND WHO HAS PLAYED LEADING ROLE IN SUCH INITIATIVES. ZAMBIAN GOVERNMENT IS NEVER LOATH TO DEMAND US SUPPORT IN
CONFIDENTIAL

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PAGE 03 USUN N 02815 082356Z

A VARIETY OF ISSUES, WHEREAS ZAMBIAN PERM REP LUSAKA HAS EMERGED AS A LEADING ANTI-US FIGURE AT UN.
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